

Gender Responsive Participatory Budgeting (GRPB) in Penang: The People-Oriented Model

**GRB Conference, Penang
24 -25 February 2014**

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Gender Responsive Participatory Budgeting “Different People, Different Needs”



HOUSING – Council Rental Flats for Urban Poor

Ampangan Flats

One 10-storey block
250 units
3-bedrooms
Rental US\$35.00/mth



Jalan Sungai Flats

Two 22-storey blocks
529 Units
3-bedrooms
Rental US\$35.00/mth

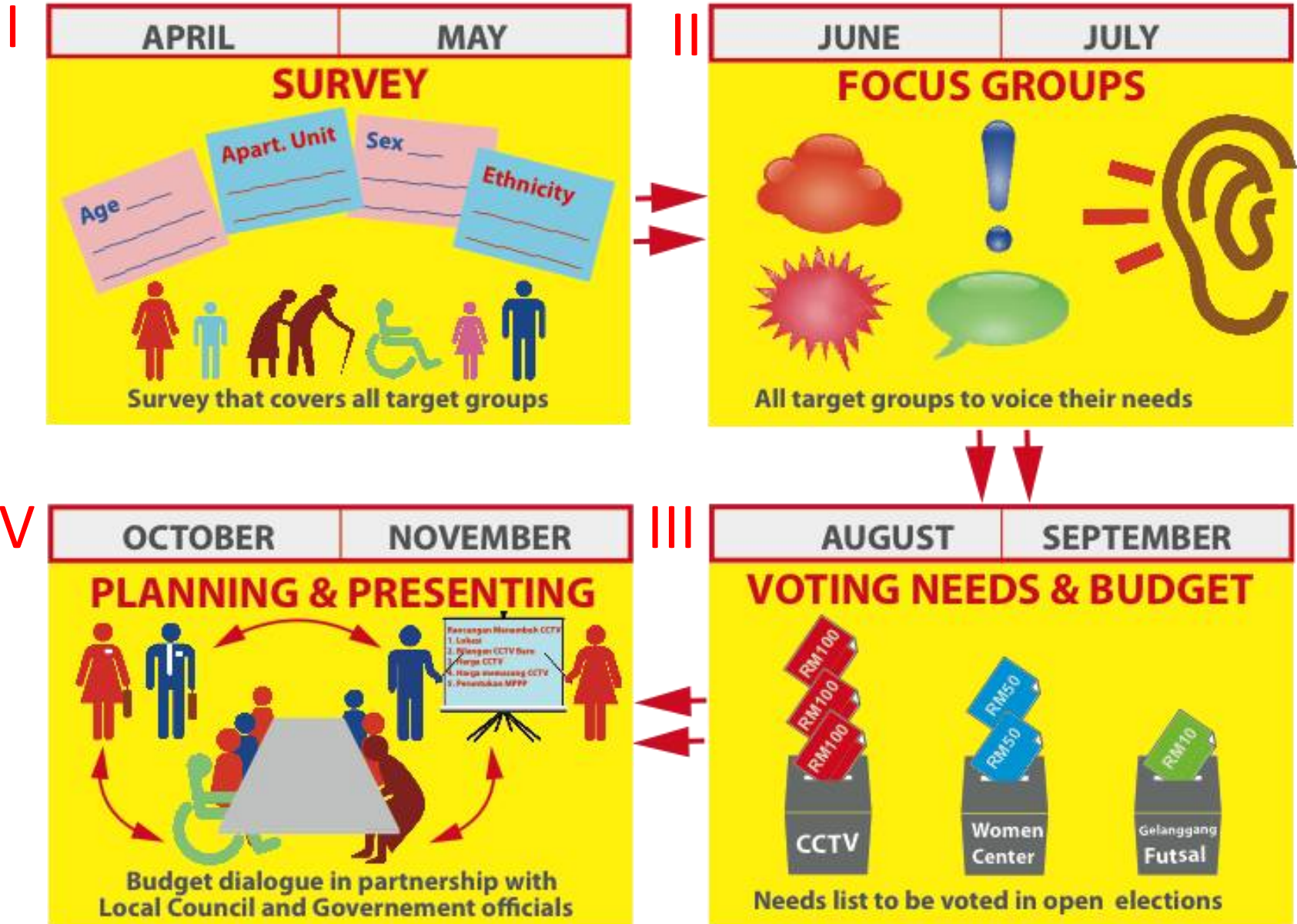


COMMUNITY – Multiracial working class



DIFFERENT PEOPLE, DIFFERENT NEEDS

PROJECT PHASES AND SCHEDULE



PHASE I – Survey Who are WE?

Examples of Survey Forms

No: 712

Projek Bajet Responsif Gender (GRB): Banci PPR Ampangan 2012

No Rumah / Tingkat: 7-12

Nama penolong penyelidik:
Tarikh: 14 APR 2012

No	Nama	Hubungan	Umur	Jantina	Etnik	Status	Pendidikan	Pekerjaan
1*	Ahmad Shahrizal bin Hassan	suami	40	L	Melayu	Berkehidupan Berkahwin	SPM	Buruh Kasar
2	Kalkanshar binti Dahaman	isteri	35	P	Melayu	Berkehidupan Berkahwin	SPM	Surirumah
3	Mahamud Mahamad							

No: /

Projek Bajet Responsif Gender (GRB): Banci PPR Jalan Sungai 2012

No Unit Rumah: A-5-3

Telefon No: 04-2831250

Nama penolong penyelidik: SHAHRIL

Tarikh: 5/5/2012

No	Nama	Hubungan	Jantina	Umur	Status kahwin	Etnik	Pendidikan	Pekerjaan	OKU (✓)##
1*	PANCAVARNAM	IBU	P	54	BALU	I	DARJAH 6	BERNIAGA	
2	AMARAWATI	NENEK	P	75	"	I	-	-	*
3	MAGENDRAN	ANAK	L	19	BUJANG	I	SPM	PEMBANTU RESTORAN	
4	YOGANANDINI	"	P	17	"	I	SPM	-	
5	HANANKUMAR	ANAK SAUDARA	L	32	"	I	SPM	DESPATCH	
6	PRABU	"	L	33	"	I	"	PEMASANG CERMIN	
7									
8									

*Responden yang ditemubual
**Nyatakan di nok tambah jika layak bantuan

↓ DARA TINGGI, KENCING MANIS

No: 30

Projek Bajet R

No Unit Rumah: 5-10

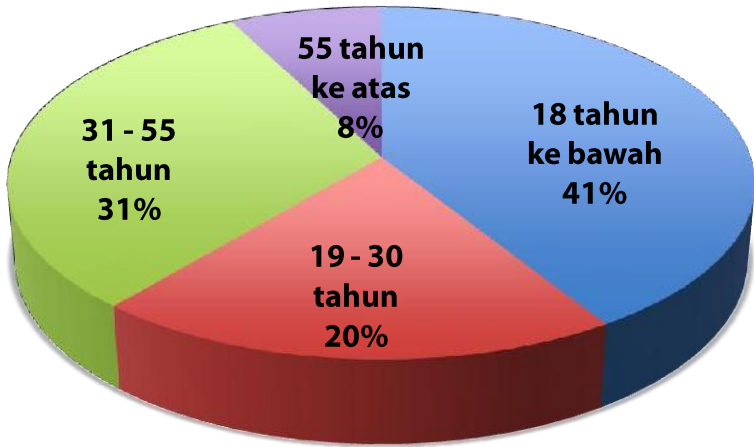
Telefon No: 03-4212743

No	Nama	Hubu
1*	Huzien bt Abdullah	ll
2	Anisul Azhar bin Azmi	ul
3	Mohd Anwar bin Azmi	al
4	Mohd Norsalam bin Azmi	al
5	Mohd Haffaiken bin Azmi	al
6	Mohd Anif bin Adnan	al
7		
8		

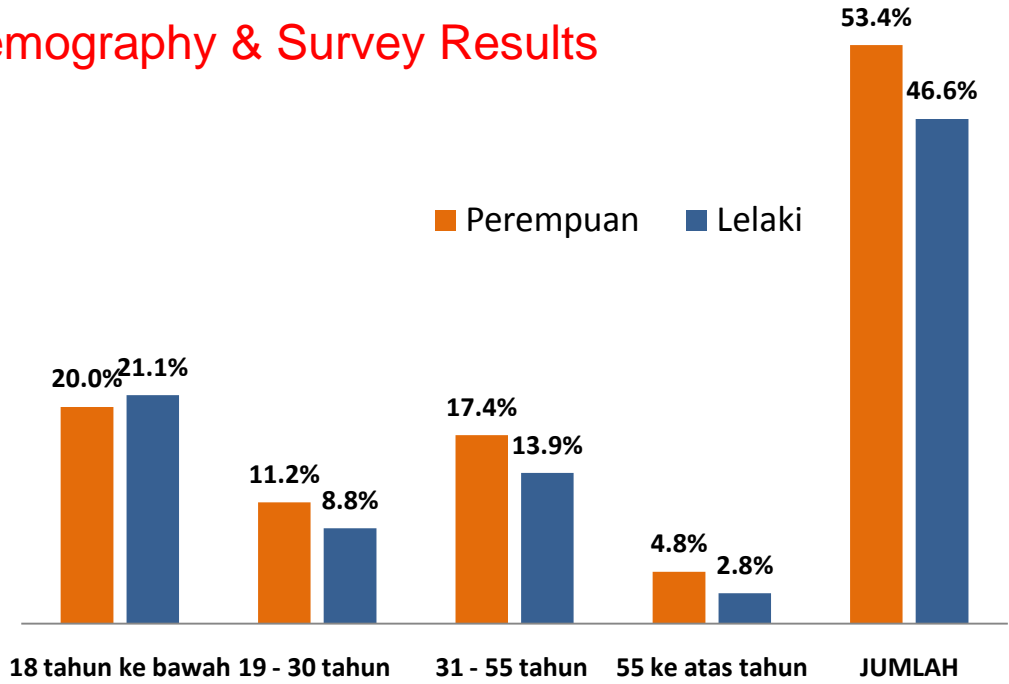
*Responden yang ditemubual

PHASE I – Survey Who are WE?

Ampangan Flats Demography & Survey Results



AGE

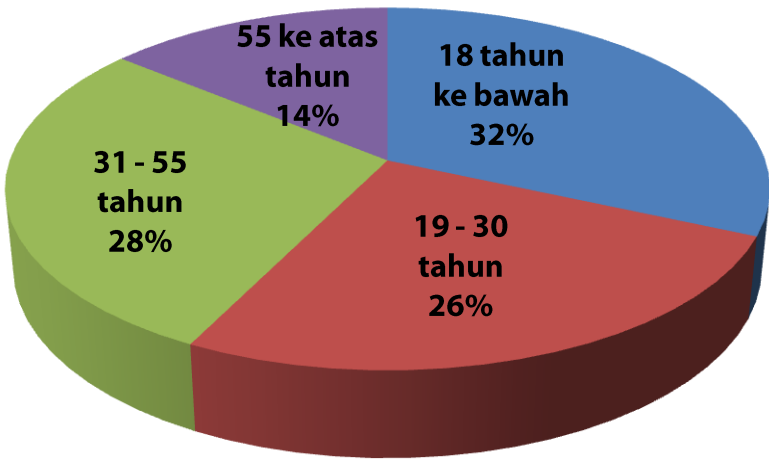


SEX & AGE

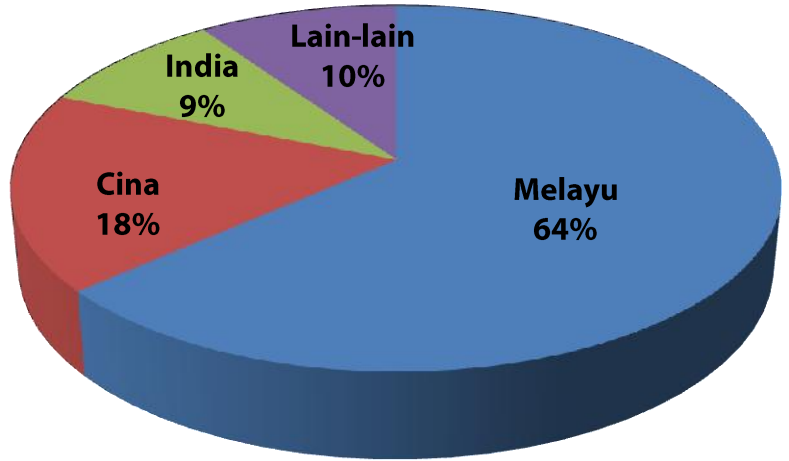
OCCUPATION	<u>Tidak Bekerja</u> (Kanak2, Remaja, Pelajar, Wargaemas)	<u>Tidak Ada Pekerjaan</u>	<u>Pekerjaan Tetap</u>	<u>Pekerjaan Sambilan</u>	<u>Suri Rumahtangga</u>
Number	405	177	289	99	48
Percentage	39.8%	17.4%	28.4%	9.7%	4.7%

PHASE I – Survey Who are WE?

Sungai Pinang Flats Demography & Survey Results



AGE



ETHNICITY

SEX	<18		19-30		31-55		>55		JUMLAH	
	P	L	P	L	P	L	SEX & AGE	P	L	
Number	322	269	250	231	269	264	159	105	1000	869
Percentage	17.2%	14.4%	13.4%	12.4%	14.4%	14.1%	8.5%	5.6%	53.5%	44.5%

OCCUPATION	Tidak Bekerja (Kanak2, Remaja, Pelajar, Wargaemas)	Tidak Ada Pekerjaan	Pekerjaan Tetap	Pekerjaan Sambilan	Suri Rumahtangga
Number	630	292	579	142	226
Percentage	33.0%	15.5%	30.9%	9.6%	12.0%

PHASE II - Focus Groups

What are OUR needs?

Target Communities

1. Children & Teenagers– 18 yrs & below
2. Youth --- 19-30 yrs
3. Adults --- 31-55 yrs
4. Senior Citizens --- 56 yrs & above
5. Disabled People

Teenagers (Female)– 18 yrs & below



Teenagers (Male) – 18 yrs & below



Disabled



Youth (Female) – 19-30 yrs



Senior Citizens



PHASE II - Focus Groups

Education & Awareness of **Our Needs**

Children – Understanding the meaning of TARGET GROUPS through drawing “My Family”



Children- Understanding what are NEEDS by visiting sites which are “Best” and “Not Best”



PHASE II - Focus Groups

What are OUR needs?

Ampangan Flats - 7 Major **NEEDS** derived from Focus Groups

Pilih KEPERLUAN Tentukan BELANJAWAN

ACTIVITY SPACE

Mengapa?
Ruang-Dalam tanpa bayaran sewa untuk aktiviti komuniti.

Contoh:
Bilik tuisyen, bilik interaktif (wifi, tv, dll), bilik kegiatan wanita (senamrobik, kelas memasak/ menjahit, dll).

Di Mana?
Dewan Serbaguna & kawasan dalam bangunan

Pilih KEPERLUAN Tentukan BELANJAWAN

CLEANLINESS

Mengapa?
Meningkatkan kualiti hidup, tahap kesihatan dan keselesaan. Mencegah penyakit berbahaya seperti denggi, dll.

Contoh:
Meningkatkan sistem pengurusan, menajankan program kesedaran, gotong-rayong, kitar semula, dan kutipan sampah.

Di Mana?
Kawasan flat

Pilih KEPERLUAN Tentukan BELANJAWAN

DANGEROUS JUNCTION

Mengapa?
Mengelakkan kemalangan penduduk akibat kesibukan jalanraya.

Contoh:
Jejantas, lampu trafik, laluan pejalan kaki.

Di Mana?
Simpang jalan besar

Pilih KEPERLUAN Tentukan BELANJAWAN

RECREATION PARK

Mengapa?
Tempat khusus dan selesa untuk beriadah.

Contoh:
Taman permainan kanak-kanak, padang bola/futsal, wakaf & tapak refleksiologi.

Di Mana?
Kawasan padang (kawasan luar)

Pilih KEPERLUAN Tentukan BELANJAWAN

SECURITY OF AREA

Mengapa?
Menjamin keselamatan penduduk di kawasan awam PPR dan menghalang penceroboh.

Contoh:
Pagor, pondok pengawal, pengawal keselamatan.

Di Mana?
Di sekeliling Lot PPR

Pilih KEPERLUAN Tentukan BELANJAWAN

SPACE FOR SMALL BUSINESS

Mengapa?
Tambah kedai perniagaan untuk kemudahan dan mewujudkan peluang perniagaan kepada penduduk.

Contoh:
Kedai/gerai, warung.

Di Mana?
Dalam dan/atau luar bangunan

Pilih KEPERLUAN Tentukan BELANJAWAN

BUILDING SECURITY

Mengapa?
Memastikan keselamatan individu dan isi rumah lebih terjamin. Mencegah kecurian dan pecah rumah.

Contoh:
CCTV, grill pintu.

PHASE II - Focus Groups

What are OUR needs?

Sungai Pinang Flats - 6 Major **NEEDS** derived from Focus Groups

Pilih KEPERLUAN Tentukan BELANJAWAN

KAWALAN SECURITY OF AREA

Mengapa?

- Mencegah jangkitan seperti ragut, pecah rumah, kerosakan, dll.
- Mencegah masalah keselamatan seperti dadah, pencurian, dll.

Contoh:
CCTV, pengawal keselamatan, pasukan peronda polis dan penduduk.

Di Mana?
Kawasan bangunan dan sekitar PPR.



Pilih KEPERLUAN Tentukan BELANJAWAN

PENYELENGGARAAN MAINTENANCE

Mengapa?
Memperbaiki dan menaikkan taraf bangunan dan infrastruktur asas kawasan PPR melalui sistem pengurusan yang peka.

Contoh:
Memperbaiki kemudahan asas seperti lampu koridor, lif, kebocoran bumbung, paip air, tangki air, sistem paip, pam, pili bomba, pastikan lif tidak dihalang oleh kenderaan, dll.

Di Mana?
Koridor, tangga, kawasan luar & dalam rumah.



Pilih KEPERLUAN Tentukan BELANJAWAN

PROGRAM KESADARAN

EDUCATION & AWARENESS PROGRAMMES

Mengapa?
Meningkatkan kesedaran sivik melalui penadiksan dan program.

Contoh:
Program keselamatan, kebersihan (seperti pertandingan tingkat/ rumah bersih, gotang-rayong, dll).

Di Mana?
Flat PPR.



Pilih KEPERLUAN Tentukan BELANJAWAN

TAMAN

PLAYGROUND

Mengapa?
Mewujudkan taman permainan yang lebih selamat dan selesa kepada kanak-kanak dan remaja.

Contoh:
Memasang pagar di kawasan permainan, membaikpulih taman permainan kanak-kanak, padang futsal, dll.

Di Mana?
Kawasan lapang



Pilih KEPERLUAN Tentukan BELANJAWAN

KENDERAAN

PARKING LOTS

Mengapa?
Menyediakan tempat khusus, sistematik dan berhubung untuk parkir kenderaan.

Contoh:
Membuat petak dan palang.

Di Mana?
Kawasan keliling flat PPR.



Pilih KEPERLUAN Tentukan BELANJAWAN

KESIHATAN

CLEANLINESS

Mengapa?
Mengelakkan pembuangan sampah yang tidak bertanggungjawab dan membahayakan penduduk.

Contoh:
Penguatkuasaan dari pihak MPPP seperti amaran, denda; menambah pekerja, menambah tong sampah, dll.

Di Mana?
Tangga, lif, kawasan parkir motor.



PHASE III – VOTING YOUR NEEDS

Vote your Needs, Decide the Budget

- Every resident above 10 yrs old are eligible to register and VOTE.
- Every voter is given 5 coupons worth RM500 as ballots to vote/budget
- All coupons which are colour-coded according to age group & gender.



NAMA PENGUNDI FLAT PPR AMPANGAN, AMPANG JAJAR
Hari Mengundi – 7, 8 & 9 September 2012
TINGKAT 9

D/L	Lokasi	Unit	Nama	Jantina	Umur	Catatan
1	MPSB	9-1	Halim Bin Ali Kasim	Lelaki	31-55	
2	MPSB	9-1	Sikunura Dayana Rini Saifudin	Perempuan	31-55	

15
3/6

Hari Mengundi di PPR Jalan Sungai
21 – 23 September 2012
Blok B – 1

D/L	Unit	Nama	Jantina	Umur	Sekel No.
1.	B-1-2	Husein Bin Abdullah	Lelaki	31-55	1609
2.	B-1-2	Alizah Binti Hashim	Perempuan	Atas 56	1872
3.	D-1-4	Mor Akiah Abdullah	Perempuan	14-18	0900
6.	B-1-4	Nashir Binti Abdul Javer	Perempuan	Atas 55	1868
7.	B-1-4	Hananwati Rini Muzka	Perempuan	31-55	1663
9.	B-1-4	Fazcak Bin Samsudin	Lelaki	19-30	0871
10.	B-1-5	Murika Rose Fakhri Mohd	Perempuan	31-55	1621
11.	B-1-5	Abdul Khalid	Lelaki	19-30	0877
12.	B-1-5	Roshidah	Perempuan	19-30	0776
13.	B-1-8	Rozita Sari	Perempuan	Atas 55	
14.	B-1-6	Ahmad Mat Haq	Lelaki	Atas 58	
15.	B-1-6	Maznah Zahrah Azidin	Perempuan	Atas 56	
16.	B-1-6	Nor Suhaili	Perempuan	19-30	
17.	B-1-8	Samsira Dib	Perempuan	31-55	
18.	B-1-8	Mohd Yusin	Lelaki	31-55	1561
19.	B-1-8	Johari Mydin Pallas	Lelaki	31-55	1306
20.	B-1-8	Mohd Saek	Lelaki	31-55	0315
21.	B-1-5	Nur Hamidah	Perempuan	31-55	1581
24.	B-1-9	Shahzoda Binti Yusoff	Perempuan	31-55	1440
24.	B-1-9	Bashir Ali B...	Lelaki	31-55	
26.	B-1-9	Shahida Binti Yusoff	Perempuan	31-55	
27.	B-1-9	Azizah Binti Yusoff	Perempuan	19-30	
28.	B-1-10	CYing Ah Sei	Lelaki	Atas 56	1822
29.	B-1-10	Siu Siu Ho	Perempuan	Atas 56	
30.	B-1-10	CYing Chong Lita	Lelaki	Atas 56	
31.	B-1-10	CYing Ah Loon	Lelaki	19-30	
32.	B-1-11	Linda Rozano Binti Hamdan	Perempuan	31-55	2090
32.	B-1-11	Zulkifli bin Din	Lelaki	31-55	2096
34.	B-1-11	Ruzainah Binti Samad	Perempuan	Atas 56	1822
35.	B-1-11	Rahmah Huzni Hamdan	Lelaki	19-30	2096
36.	B-1-12	Loganathan	Lelaki	31-55	
36.	B-1-12	Jaya	Perempuan	31-55	
40.	B-1-12	Priyaman	Lelaki	19-30	

Voter Registration List



B-1-12 Saiful Huda Lelaki 56- 1824 1

PHASE III – VOTING YOUR NEEDS

Vote your Needs, Decide the Budget

Registration and collecting coupons



PHASE III – VOTING YOUR NEEDS

Vote your Needs, Decide the Budget

Casting Coupons in Ballots Boxes



PHASE III – VOTING YOUR NEEDS

Vote your Needs, Decide the Budget

Casting Coupons in Ballots Boxes



PHASE III – VOTING YOUR NEEDS

Vote your Needs, Decide the Budget

Counting votes according to colour-code (ie. according to Age/Target Group & Sex)



PHASE III – VOTING YOUR NEEDS

Vote your Needs, Decide the Budget

Final VOTE COUNT after 3 days for Voting

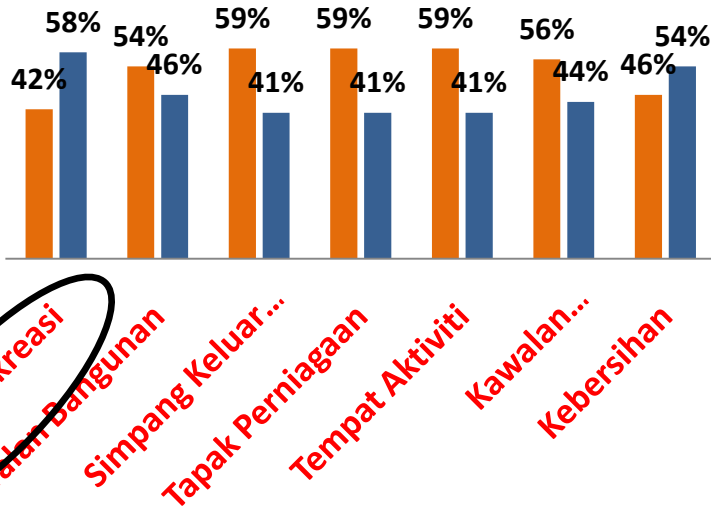
Ampangan Flats – 886 eligible voters		
Hari Mengundi	Votes	%
Day 1	251	28.3
Day 2	163	18.4
Day 3	183	20.6
Total Votes	597	67.3%

Jalan Sungai Flats – 1667 eligible voters		
Hari Mengundi	Votes	%
Day 1	409	24.5
Day 2	234	14
Day 3	517	31
Total Votes	1160	69.5

PHASE III – VOTING YOUR NEEDS

Vote your Needs, Decide the Budget

Ranking of Voting Results according to Needs & Sex

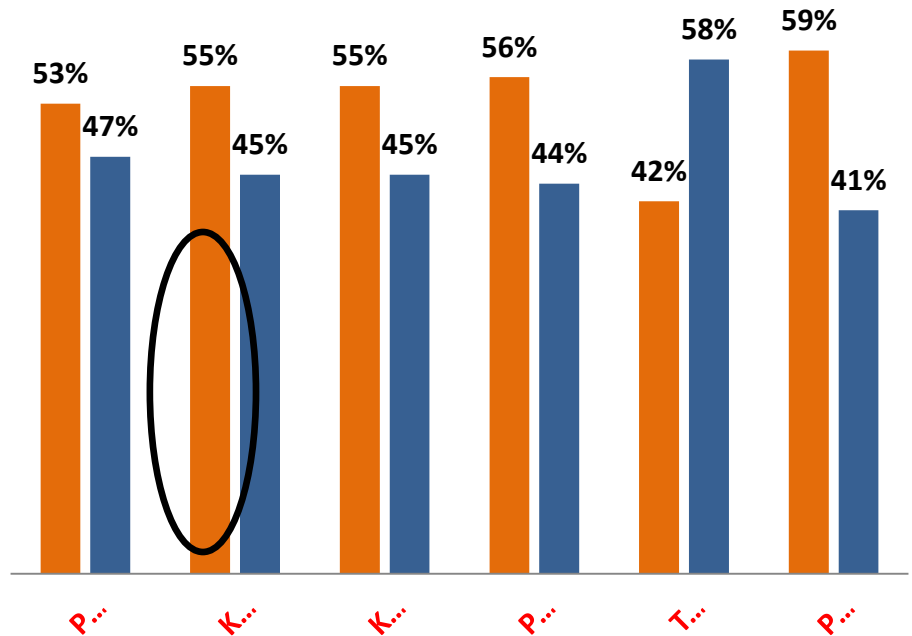


Ampangan Flats

Recreation Park won

42% females voted for it

58% of males voted for it



Sungai Pinang Flats

Building Maintenance won

53% females voted for it

47% of males voted for it

PHASE IV – PLANNING & IMPLEMENTATION

We are Empowered, We are Stakeholders

Ampangan Flats WINNING NEED

Pilih KEPERLUAN Tentukan BELANJAWAN

TAMAN REKREASI

RECREATION PARK

Meng...
Ter... an selesa untuk

Contoh:
Taman permainan kanak-kanak, padang bola/futsal, wakaf & tapak refleksiologi.

Di Mana?
Kawasan padang (kawasan luar)

RM ?

TAMAN REKREASI

BRG



Methodology & Process

Partners:

1. Residents & Resident Association
2. Council representatives.
3. Facilitators

Process:

1. Briefing by Councils on expenditure and Budget
2. Compile details of “winning” need from focus groups discussions.
3. Emphasize responsibility and agency of residents.
4. Residents and Facilitators work together the plan implementation of “winning” need.
5. Presentation of working paper and budget to Councils.

Jalan Sungai Flats WINNING NEED

Pilih KEPERLUAN Tentukan BELANJAWAN

PENYELENGKAPAN

BUILDING MAINTENANCE

...ki dan menaikkan taraf...
...an dan infrastruktur asas kawasan...
... melalui sistem pengurusan yang peka.

Contoh:
Memperbaiki kemudahan asas seperti lampu koridor, lif, kebocoran bumbung, paip air, tangki air, sistem paip, pam, pili bomba, pastikan lif tidak dihalang oleh kenderaan, dll.

Di Mana?
Koridor, tangga, kawasan luar & dalam rumah.

RM ?

TEMPAT AKTIVITI

BRG



PHASE IV – PLANNING & IMPLEMENTATION

We have a VOICE

Sungai Pinang Flats

Bil.	Perkara	Perbelanjaan 2012 (Setakat 31 Oktober 2012) (RM)	Bajet 2013 (RM)
1	Pembersihan (setahun)	36,060.00	66,000.00
2	Penyelenggaraan Lif-lif Bulanan (setahun)	36,000.00	36,000.00
3	Pembaikan Lif-lif	16,412.00	48,600.00
4	Kerja-kerja Pembaikan Flat	185,423.00	252,540.00
5	Kerja Mengecat Semula	-	340,900.00
6	Kelengkapan Sistem Pencegahan Kebakaran	-	123,400.00
Jumlah :		273,895.00	867,440.00



Through meetings, dialogues & planning, the budget was increased by over 300%.

Main increments:

1. Give cleaning contracts to residents.
2. Repainting building.
3. New fire-fighting equipment & pump.
4. Refurbishing abandoned building for community
5. New equipment for playground.

PHASE IV – PLANNING & IMPLEMENTATION

We have a VOICE

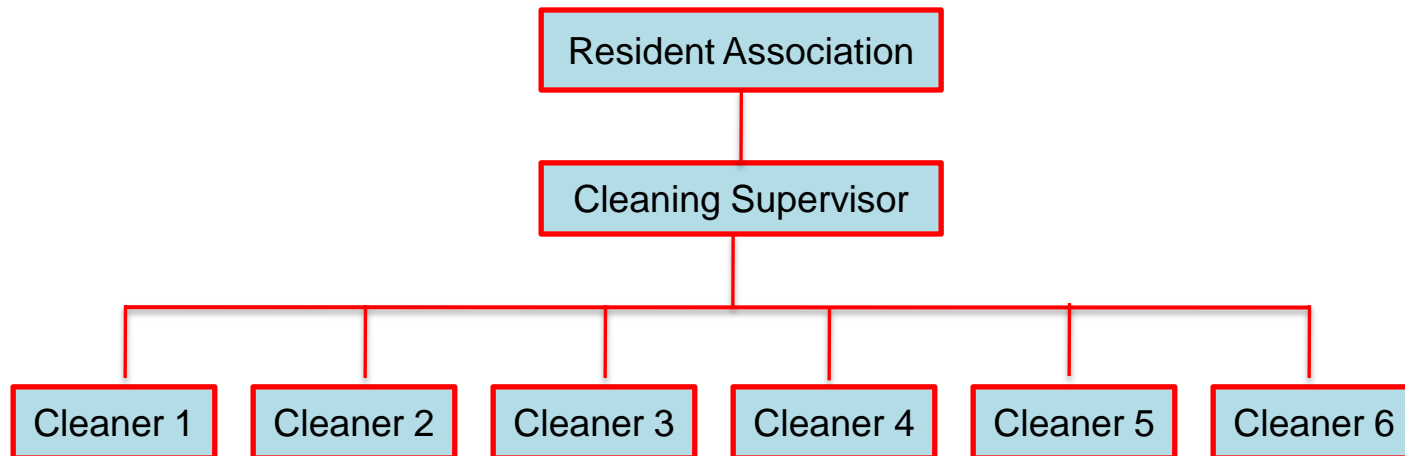
Proposal:

- Cleaning contract to be given to Residents/Residents Association to manage

Rationale:

- External contractors have no stakes, and are interested in profits; whereas residents are stakeholders, and are interested to have cleaner environment.
- Provide jobs for community.
- Sense of empowerment, pride and ownership for community.
- Previous examples of participatory democracy has shown clear results.

CLEANING CONTRACT: Structure of work & employment decided with community



Applicants for Supervisor and Cleaners are to be interviewed by a panel consisting of Representatives from Resident Association, Council, GRB-PWDC Facilitators

PHASE IV – PLANNING & IMPLEMENTATION

We have a VOICE

CLEANING CONTRACT: Budget planned by residents in dialogue with Council

Pekerja EMPLOYEES	Gaji (RM) SALARY	Syer Majikan KWSP & SOCSO BENEFITS & INSURANCE		Jumlah (RM) TOTAL
Penyelia SUPERVISOR/1MTH (x 1 bulan)	1200	EPF	144	1364.15
		SOCSO	20.15	
6 Pekerja am penuh- 6 CLEANERS/1MTH masa (x 1 bulan)	5400 (900x 1)	EPF	648 (108 x 1)	6137.10
		SOCSO	89.10 (14.85 x 1)	
Jumlah Gaji SALARIES/12M (x 12 bulan)	79200	10815		90015
* Peralatan & bahan mencuci (permulaan) CLEANING EQUIPMENT				5,000.00
Yuran tabung persatuan (CONTRIBUTIONS TO RESIDENT ASSOCIATION				6,000.00
Program & aktiviti kesedaran EDUCATION & AWARENESS PROGRAMMES				7,000.00
Jumlah TOTAL BUDGET FOR YEAR				108,015.00

Budget increased from RM66,000.00 (2012) to RM108,015.00 (2013)

PHASE IV – PLANNING & IMPLEMENTATION

We have a VOICE

PRIDE AND OWNERSHIP: Cleaners and Head of Resident Association



PHASE IV – PLANNING & IMPLEMENTATION

PRIDE AND OWNERSHIP: A Cleaner Environment

SEP 2012



NOV 2013



PHASE IV – PLANNING & IMPLEMENTATION

PRIDE AND OWNERSHIP: Empowerment & Entrepreneurship



- For an extra RM5.00/month, a household will receive a sticker and cleaners will remove garbage/waste from the household every day.
- This “experiment” initiated by the cleaners began with about 50 households signing up and it quickly increased to 250+.



PHASE IV – PLANNING & IMPLEMENTATION

PRIDE AND OWNERSHIP: A Colourful Environment

Voting a New Coat of Paint



Counting the votes for a color scheme



**BALLOT BOX
COLOUR SCHEME**

PHASE IV – PLANNING & IMPLEMENTATION

PRIDE AND OWNERSHIP: A Brighter Environment

SEP 2012



NOV 2013



PHASE IV – PLANNING & IMPLEMENTATION

PRIDE AND OWNERSHIP: “Homes” for Community Organisations

SEP 2012



NOV 2013



Dilapidated shed turned into
4 offices for various
Community organisations:

1. Phor Tay (Buddhist) Association
2. Islamic Center
3. Women's Center
4. Residents Association

REFLECTIONS

- Can Social interventions empower marginalised communities?
- How do fractured communities develop agency, organize and transform themselves?
- What constitutes concrete outputs and sustainability?
- Does real change require the formulation and mainstreaming of policies?